REPORT OF THE AUDIT OF THE KENTON COUNTY CLERK

For The Year Ended December 31, 2014



ADAM H. EDELEN AUDITOR OF PUBLIC ACCOUNTS

www.auditor.ky.gov

209 ST. CLAIR STREET FRANKFORT, KY 40601-1817 TELEPHONE 502.564.5841 FACSIMILE 502.564.2912

EXECUTIVE SUMMARY

AUDIT EXAMINATION OF THE KENTON COUNTY CLERK

For The Year Ended December 31, 2014

The Auditor of Public Accounts has completed the Kenton County Clerk's audit for the year ended December 31, 2014. Based upon the audit work performed, the financial statements present fairly in all material respects, the receipts and disbursements of the County Clerk and the receipts, disbursements, and fund balances of the County Clerk's operating fund and county fund with the State Treasurer in conformity with the regulatory basis of accounting.

Financial Condition:

A fee official in counties with a population over 70,000 has two funds established with the state for the deposit of fees collected. Seventy-five percent (75%) of the fees collected are deposited in a County Clerk's operating fund and used for office expenses of the fee official. The remaining twenty-five percent (25%) of fees collected are deposited to the county government fund and paid quarterly to the county government. These funds are closed at the end of each four-year term by paying the balances to the respective county government.

The Kenton County Clerk had total receipts of \$36,430,678, which was an \$868,905 increase from the prior year. Except for reimbursed expenses in the amount of \$217,214, the Clerk paid 25% of receipts to the Kenton County Fiscal Court in the amount of \$845,582. This was an increase of \$46,144 from the prior year. In addition, 75% fund operating disbursements decreased by \$40,455.

Debt Obligation:

The Kenton County Clerk entered into a lease for a VOIP Phone System with Community Trust Bank in December 2011. The agreement requires a monthly payment of \$675 for 60 months to be completed on January 1, 2017. Total payments for 2014 were \$7,425. The total remaining balance of the agreement was \$16,875 as of December 31, 2014.

Deposits:

The County Clerk's deposits as of August 6, 2014, were exposed to custodial credit risk as follows:

• Uncollateralized and Uninsured \$67,600

The County Clerk's deposits were covered by FDIC insurance and a properly executed collateral security agreement, but the bank did not adequately collateralize the County Clerk's deposits in accordance with the security agreement.

<u>CONTENTS</u>	PAGE

INDEPENDENT AUDITOR'S REPORT	1
STATEMENT OF RECEIPTS AND DISBURSEMENTS - REGULATORY BASIS	3
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND	
FUND BALANCES OF THE COUNTY CLERK'S OPERATING FUND	
AND COUNTY FUND WITH THE STATE TREASURER - REGULATORY BASIS	5
NOTES TO THE FINANCIAL STATEMENTS	7
REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND	
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL	
STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	13



ADAM H. EDELEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Kris Knochelmann, Kenton County Judge/Executive Honorable Gabrielle Summe, Kenton County Clerk Members of the Kenton County Fiscal Court

Independent Auditor's Report

Report on the Financial Statements

We have audited the accompanying statement of receipts and disbursements - regulatory basis of the County Clerk of Kenton County, Kentucky, the statement of receipts, disbursements, and fund balances of the County Clerk's operating fund and county fund with the State Treasurer - regulatory basis for the year ended December 31, 2014, and the related notes to the financial statements.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting practices prescribed or permitted by the laws of Kentucky to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting as described in Note 1. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for County Fee Officials</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



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The Honorable Kris Knochelmann, Kenton County Judge/Executive Honorable Gabrielle Summe, Kenton County Clerk Members of the Kenton County Fiscal Court

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the financial statements are prepared by the County Clerk on the basis of the accounting practices prescribed or permitted by the laws of Kentucky to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinions on U.S. Generally Accepted Accounting Principles paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of each fund of the County Clerk, as of December 31, 2014, or cash flows thereof for the year then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the receipts and disbursements of the County Clerk and the receipts, disbursements, and fund balances of the County Clerk's operating fund and county fund with the State Treasurer for the year ended December 31, 2014, in accordance with the basis of accounting practices prescribed or permitted by the Commonwealth of Kentucky as described in Note 1.

Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated August 28, 2015 on our consideration of the Kenton County Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Kenton County Clerk's internal control over financial reporting or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the entity's internal control over financial reporting and compliance.

Respectfully submitted,

Adam H. Edelen

Auditor of Public Accounts

KENTON COUNTY GABRIELLE SUMME, COUNTY CLERK STATEMENT OF RECEIPTS AND DISBURSEMENTS - REGULATORY BASIS

For The Year Ended December 31, 2014

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Rec	eipts

State Grant - Libraries & Archives		\$	4,620
State Fees For Services			55,278
Fiscal Court			49,773
Licenses and Taxes:			
Motor Vehicle-			
	\$ 3,146,057		
Usage Tax	14,572,109		
Tangible Personal Property Tax	13,800,752		
Notary Fees	32,243		
City Fees	195,401		
Other-	26 427		
Marriage Licenses	36,437		
Occupational Licenses Redeemed Tax	6,348		
Deed Transfer Tax	8,269 674 104		
	674,104	25	102 151
Delinquent Tax	2,651,431	33,	,123,151
Fees Collected for Services:			
Recordings-			
Deeds, Easements, and Contracts	103,703		
Real Estate Mortgages	283,506		
Chattel Mortgages and Financing Statements	320,764		
Powers of Attorney	11,294		
All Other Recordings	255,589		
Charges for Other Services-			
Candidate Filing Fees	2,150		
Copywork	28,698		
Postage	69,679	1,	,075,383
Other:			
IRS Direct Deposit	2,568		
Miscellaneous	117,659		120,227
	- 7 2		- 7
Interest Earned			2,246
Total Receipts		36,	430,678

KENTON COUNTY GABRIELLE SUMME, COUNTY CLERK STATEMENT OF RECEIPTS AND DISBURSEMENTS - REGULATORY BASIS For The Year Ended December 31, 2014 (Continued)

Disbursements

Payments to State:			
Motor Vehicle-			
Licenses and Transfers	\$ 1,937,552		
Usage Tax	14,130,623		
Tangible Personal Property Tax	4,354,558		
Licenses, Taxes, and Fees-			
Fish and Game Licenses	18,917		
Delinquent Tax	179,607		
Legal Process Tax	105,146		
Affordable Housing Trust	170,808		
Miscellaneous	4,879	\$20,902,090	
Payments to Fiscal Court:			
Tangible Personal Property Tax	1,376,388		
Delinquent Tax	224,406		
Deed Transfer Tax	620,437		
Occupational Licenses	3,218	2,224,449	
Payments to Other Districts:			
Tangible Personal Property Tax	7,498,129		
Delinquent Tax	1,436,101		
City Fees	189,715	9,123,945	
City I ces	162,713	7,123,743	
Payments to Sheriff		214,214	
Payments to County Attorney		360,671	
Libraries and Archives Grant		4,620	
Total Disbursements			\$32,829,989
Net Receipts			3,600,689
Payments to State Treasurer:			
75% Operating Fund *		2,754,518	
25% County Fund		845,582	3,600,100
•			
Balance Due at Completion of Audit			\$ 589

^{*} Includes reimbursed expenses in the amount of \$217,214 for the audit period. See Note 1 of Notes to Financial Statements.

KENTON COUNTY GABRIELLE SUMME, COUNTY CLERK STATEMENT OF RECEIPTS, DISBURSEMENTS, AND FUND BALANCES OF THE COUNTY CLERK'S OPERATING FUND AND COUNTY FUND WITH THE STATE TREASURER - REGULATORY BASIS

For The Year Ended December 31, 2014

	75%	25%	
	Operating	County	
	Fund	Fund	Totals
Fund Balance (Restated) - January 1, 2014	\$ 950,315	\$	\$ 950,315
Receipts			
Fees Paid to State - Operating Funds (75%)	2,754,518		2,754,518
Fees Paid to State - County Funds (25%)		845,582	845,582
Total Funds Available	3,704,833	845,582	4,550,415
<u>Disbursements</u>			
Kenton County Fiscal Court		845,582	845,582
Personnel Services-			
Official's Statutory Maximum	111,463		111,463
Official's Expense Allowance	3,600		3,600
Official's Training Incentive	3,910		3,910
Deputies' Salaries	1,250,059		1,250,059
Employee Benefits-			
Employer's Share Social Security	95,435		95,435
Employer's Share Retirement	248,756		248,756
Employer's Share Health Insurance	217,907		217,907
Employer's Share Life Insurance	2,014		2,014
Workers' Compensation	4,459		4,459

KENTON COUNTY
GABRIELLE SUMME, COUNTY CLERK
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND
FUND BALANCES OF THE COUNTY CLERK'S OPERATING FUND
AND COUNTY FUND WITH THE STATE TREASURER - REGULATORY BASIS
For The Year Ended December 31, 2014
(Continued)

	75%	25%	
	Operating	County	
	Fund	Fund	Totals
<u>Disbursements</u> (Continued)			
Supplies and Materials-			
Office Supplies	\$ 101,633	\$	\$ 101,633
Other Charges-			
Maintenance	9,922		9,922
Postage	22,495		22,495
Parking	13,195		13,195
Insurance	43,711		43,711
Telephone	23,621		23,621
Drinking Water	1,571		1,571
IRS Reportable	600		600
Dues	3,580		3,580
Scanning	45,100		45,100
Capital Outlay-			
Office Equipment	40,538		40,538
• •			
Total Disbursements	2,243,569	845,582	3,089,151
Fund Balance - December 31, 2014 *	\$ 1,461,264	\$ 0	\$ 1,461,264

^{*} Excess Fees in the amount of \$1,426,930 were paid on May 20, 2015. An additional \$34,334 is due to Fiscal Court in order to close out the 75% Operating Fund.

See Note 8 of Notes to Financial Statement.

KENTON COUNTY NOTES TO THE FINANCIAL STATEMENTS

December 31, 2014

Note 1. Summary of Significant Accounting Policies

A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of receipts over disbursements to facilitate management control, accountability, and compliance with laws.

B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount due from the County Clerk as determined by the audit.

KRS 64.350 establishes that a fee official in counties with a population over 70,000 has two funds with the State Treasurer for the deposit of fees collected. Seventy-five percent (75%) of the fees collected is deposited in a County Clerk's operating fund and used for office expenses of the fee official. The remaining twenty-five percent (25%) of fees collected is deposited to the county fiscal court fund and paid to the fiscal courts, urban-county governments, or consolidated local governments of the respective counties quarterly no later than April 15, July 15, October 15, and January 15. These funds are closed at the end of each official term by paying the balances to the respective county government.

The financial statements have been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting, receipts and disbursements are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive), at December 31:

- Interest receivable
- Collection on accounts due from others for 2014 services
- Reimbursements for 2014 activities
- Payments due other governmental entities for December tax and fee collections
- Payroll expenditures incurred but not paid
- Payments due vendors for goods or services provided in 2014

The Attorney General issued a letter which stated that some revenues of the fee official offices could be considered reimbursed expenses. All reimbursed expenses are treated as revenue in the 75 percent fund.

KENTON COUNTY NOTES TO THE FINANCIAL STATEMENTS December 31, 2014 (Continued)

Note 1. Summary of Significant Accounting Policies (Continued)

C. Cash and Investments

KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

Note 2. Employee Retirement System

The county official and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability and death benefits to plan members. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 6 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 18.89 percent for the first six months and 17.67 percent for the last six months.

The County Clerk's contribution for calendar year 2012 was \$264,551, calendar year 2013 was \$263,711 and calendar year 2014 was \$248,756.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must meet the rule of 87 (members age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

CERS also provides post retirement health care coverage as follows:

For members participating prior to July 1, 2003, years of service and respective percentages of the maximum contribution are as follows:

KENTON COUNTY NOTES TO THE FINANCIAL STATEMENTS December 31, 2014 (Continued)

Note 2. Employee Retirement System (Continued)

Years of Service	% paid by Insurance Fund	% Paid by Member through Payroll Deduction
20 or more	100%	0%
15-19	75%	25%
10-14	50%	50%
4-9	25%	75%
Less than 4	0%	100%

As a result of House Bill 290 (2004 General Assembly), medical insurance benefits are calculated differently for members who began participation on or after July 1, 2003. Once members reach a minimum vesting period of ten years, non-hazardous employees whose participation began on or after July 1, 2003, earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

Note 3. Deposits

The Kenton County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1) (d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the County Clerk's deposits may not be returned. The County Clerk does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of December 31, 2014, all deposits were covered by FDIC insurance or a properly executed collateral security agreement. However, as of August 6, 2014, public funds were exposed to custodial credit risk because the bank did not adequately collateralize the County Clerk's deposits in accordance with the security agreement.

Uninsured and Unsecured

KENTON COUNTY NOTES TO THE FINANCIAL STATEMENTS December 31, 2014 (Continued)

Note 4. Bankruptcy Account

The office of the Kenton County Clerk maintained a separate bank account for the receipt and disbursement of bankruptcies and mechanic's bonds. The January 1, 2014 balance was \$49,091. Deposits into the bankruptcy account during 2014 totaled \$21,417, with total disbursements being \$22,815, leaving a balance of \$43,693 as of December 31, 2014.

Note 5. Kentucky Department of Libraries and Archives Grant

The Kenton County Clerk received a local records scanning grant from the Kentucky Department for Libraries and Archives in the amount of \$8,800 September 17, 2013. A total of \$4,180 was expended in calendar year 2013 and \$4,620 was expended in calendar year 2014, leaving a balance of \$0 as of December 31, 2014.

Note 6. Lease

The Kenton County Clerk entered into a lease for a phone system in December 2011. The agreement requires a monthly payment of \$675 for 60 months to be completed on January 01, 2017. Total payments for 2014 were \$7,425. The total remaining balance of the agreement was \$16,875 as of December 31, 2014.

Note 7. Related Party Transaction

The Kenton County Clerk entered into an agreement with an employee's son on September 17, 2013 to scan the deed books for both the Covington and Independence office. This agreement required payments from the Department of Libraries and Archives Grant not to exceed \$8,800, which is \$10 per hour for 40 hours a week for an estimated 22 weeks. The contract employee received \$4,180 in calendar year 2013 and \$4,620 in calendar year 2014 for his scanning services.

Note 8. 75% Operating Fund Due \$34,334 From Finance And Administration Cabinet

The 75% operating fund could not be settled at the end of the Kenton County Clerk's term, which ended December 31, 2014. The Kenton County Clerk's 75% operating fund is due \$34,334 from the Finance and Administration Cabinet. In April 2013, the Finance and Administration Cabinet sent the Kenton County Clerk two checks payable to a vendor for more than the amount she requested. The bookkeeper sent the checks back, but her 75% operating fund was never credited the total of the two returned checks, resulting in Fiscal Court being shorted \$34,334 in excess fees due for calendar year 2014.

Note 9. Prior Period Adjustment

The Kenton County Clerk's 75% operating fund beginning balance was increased by \$34,334 due to an overstatement of disbursements in prior year caused by a duplicate payment.

Note 10. Escrow Account

The Kenton County Clerk has an escrow account for unclaimed funds and uncashed checks. The beginning balance of this account was \$429. The account had interest of \$3, resulting in a balance of \$432 at December 31, 2014.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



ADAM H. EDELEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Kris Knochelmann, Kenton County Judge/Executive The Honorable Gabrielle Summe, Kenton County Clerk Members of the Kenton County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statements Performed In Accordance With Government Auditing Standards

Independent Auditor's Report

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the financial statements - regulatory basis of the Kenton County Clerk for the year ended December 31, 2014, and the related notes to the financial statements, and have issued our report thereon dated August 28, 2015. The County Clerk's financial statement is prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a special purpose framework.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Kenton County Clerk's internal control over financial reporting (internal control) to determine audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Kenton County Clerk's internal control. Accordingly, we do not express an opinion on the effectiveness of the Kenton County Clerk's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

Compliance And Other Matters

As part of obtaining reasonable assurance about whether the Kenton County Clerk's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u>.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Adam H. Edelen

Auditor of Public Accounts

August 28, 2015